

Performance Management and Logic Modeling

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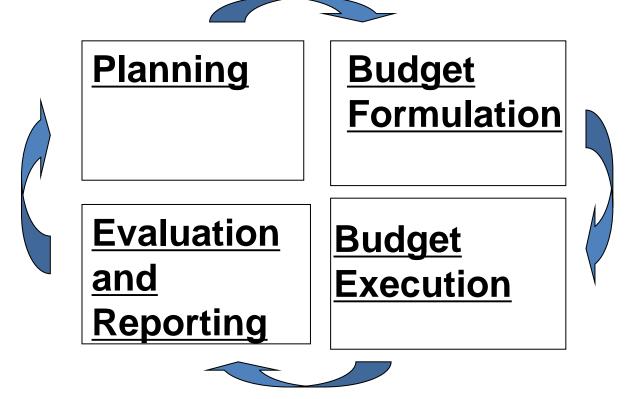




Learning Objectives

- To understand how impact assessment fits in performance management information
- To know why it is important to choose success indicators carefully.
- To be introduced to the logic model tool for thinking through a theory of programme strategy
- •and then choose a set of indicators that covers key aspects.

Impact Assessment is One Part of Performance Based Management (PBM)



Performance information is used in all areas of PBM, will improve decisions and can be used to foster accountability.



Managing for Results (PBM) is required around the world

In legislation like the U.S. Government Performance and Results Act (GPRA)

- Strategic Plan (Agency Level)
- Annual Performance Plans (Budget Level)
- Performance Report (Budget Level)



Fundamental! Measure Your Strategy



- Performance planning is in relation to the overall organization's Mission, Vision and Goals.
- Strategy describes pathways to reach goals.
- A Balanced Scorecard approach looks at four perspectives/elements in a logic model:
 - Learning & Growth (Resources)
 - Operations (Activities, Outputs)
 - Customer (Transfer, Short, Intermediate Outcomes)
 - Financial/Mission (Long term/Ultimate Outcomes)

Bad Practice and Why You Don't Go There

Bad practice:

- Measure something because you can, or already are.
- Not measuring something because it "isn't measureable" or you don't have the data, or the measure isn't perfect.
- Measure too many things.

What happens with bad practice:

- Goal displacement when indicators are too simple.
- Rigid use of indicators means can't respond to changes.
- Use of too narrow a set of indicators means inferior projects/contractors may be chosen.



Advice on choosing key indicators

Various levels of the organization each need a small set. Each indicator in the set will

- Link to desired outcomes.
- Communicate well.
- Benefits greater than costs to collect (feasibility).
- Drives performance the right way.

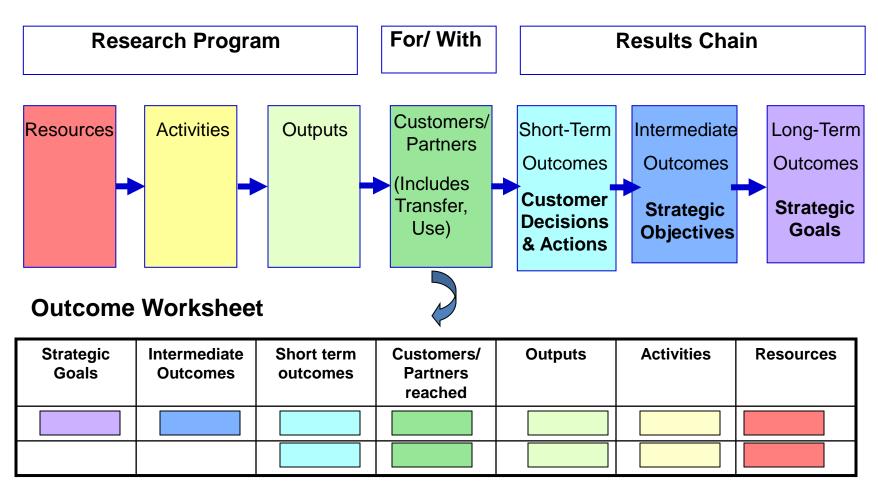
A Balanced Set/Scorecard tells a brief, convincing performance story and drives performance the right way by measuring the strategies and by covering all aspects of the programme logic and of stakeholder information needs.



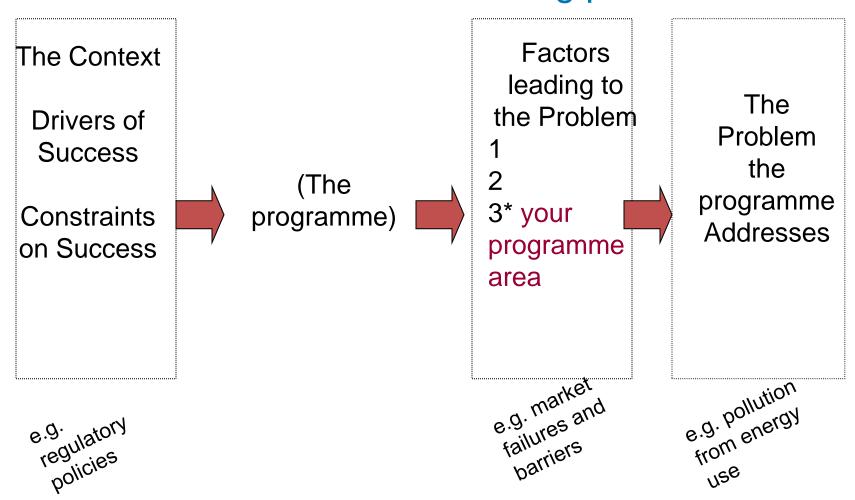
How to Develop a Strategic or Programme Theory (Logic) Map

- Describe the underlying assumptions about how a programme causes intended outcomes.
- Involve a full range of programme managers, stakeholders.
- Concentrate on the sequence of outcomes.
- Look at outcomes from different perspectives such as Research Capacity, Progress Toward Social Outcomes.
- Think through why things could go wrong to illuminate assumptions, risks.
- Make it a dynamic, iterative process.

A logic map/model is *a process*, which results in a diagram and text that describe key logical relationships.

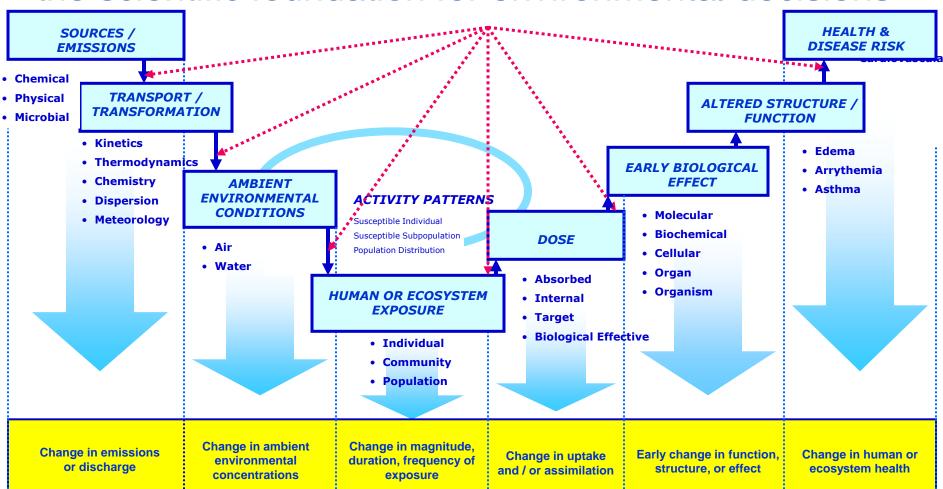


Define the problem the programme addresses and the context. Start with the big picture.





Example: A map of research topics needed to create the scientific foundation for environmental decisions

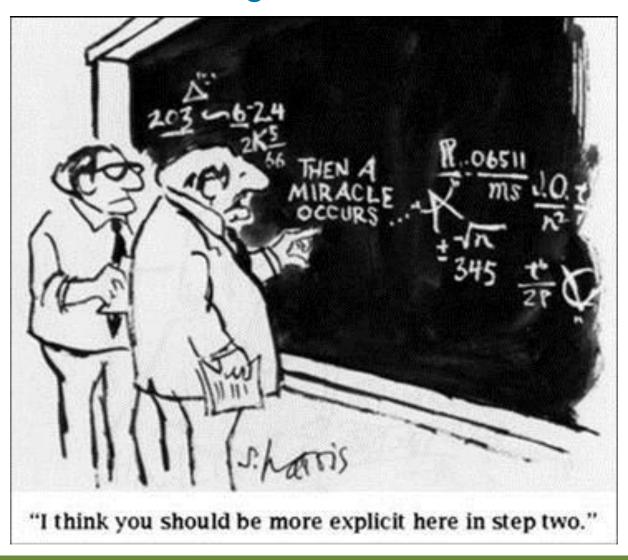


--critical links related to sources, exposure, health effects, risk assessment, and regulatory decision-making



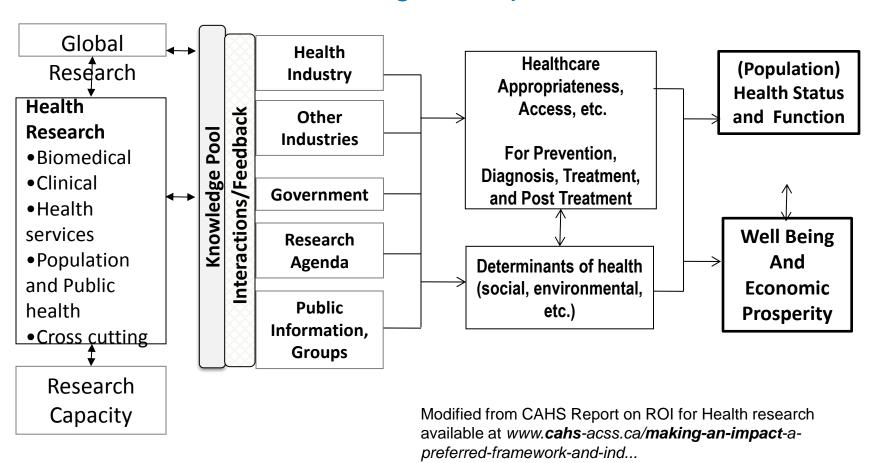
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The pathways from inputs to outcomes – magic in the middle





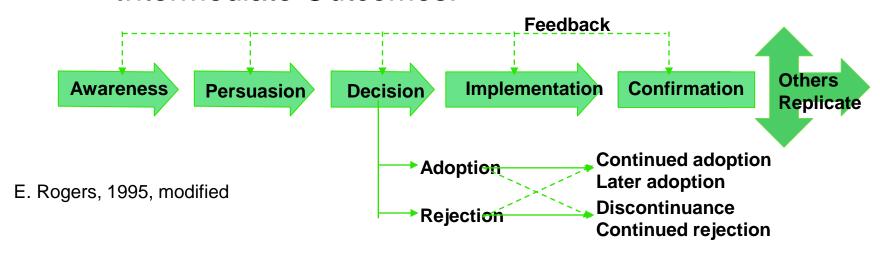
Describing Pathways – an example The Canadian Academy of Health Sciences Logical Framework for Understanding the Impacts of Health Research



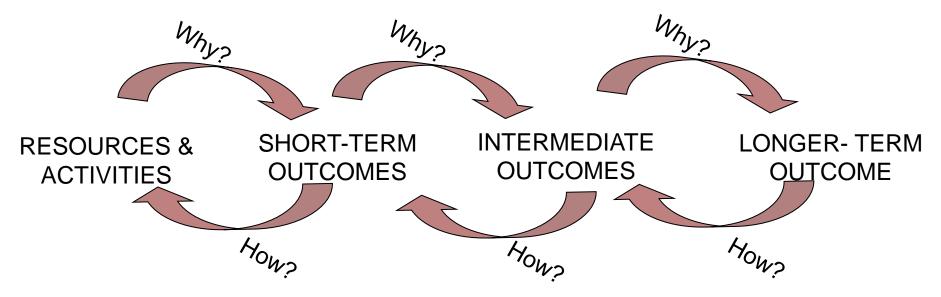
TOOL:

Identify the sequence of programme outcomes.

A commonly used sequence of Direct and Intermediate Outcomes:



TOOL: Do Forward Mapping (Why? or If-Then) and Backwards Mapping (How?)



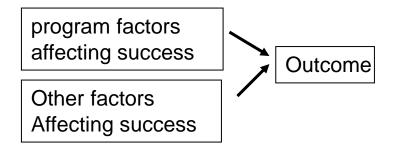
If Evidence is found then Guidelines are changed

If Doctors use new guidelines Patients get additional tests

If Patients get additional tests



TOOL: define risk and success factors for each outcome



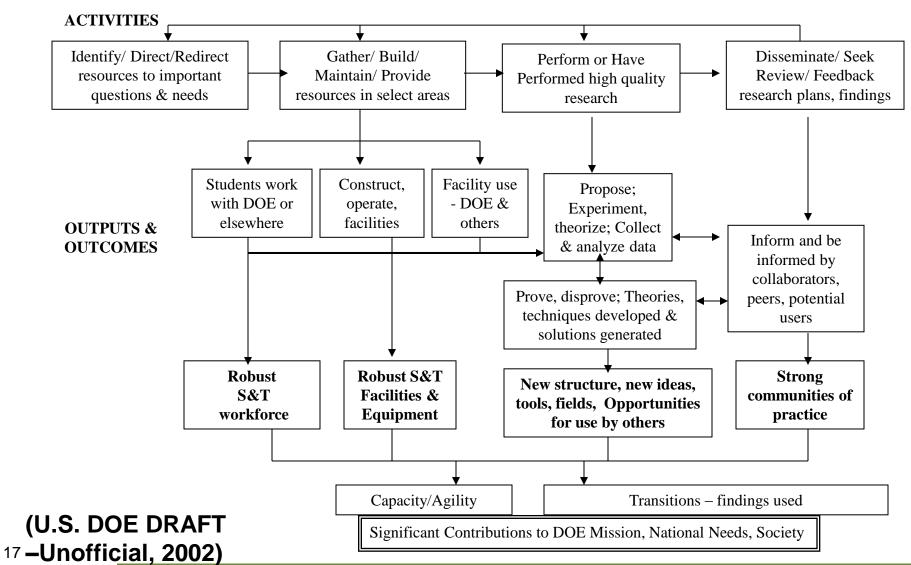
These can be described in a programme logic matrix.

These can be described in a pregramme regio matrix.							
Intended Outcome	Success Criteria	Program Factors Affecting Success	Non program Factors Affecting Success	Activities & Resources of program	Performance Information		
Changes in attitudes of target businesses toward being willing to change practices	Agreement to meet to discuss action; Action plans; Specific examples of increased willingness	Availability of confidential advisory assistance, etc.	Business beliefs, past experiences, etc.	Promotes advisors and makes commitments about confidentiality, etc.	% business that request assistance, compared with targets; % that do actions plans; etc.		

Sources: Sue Funnell, 2000

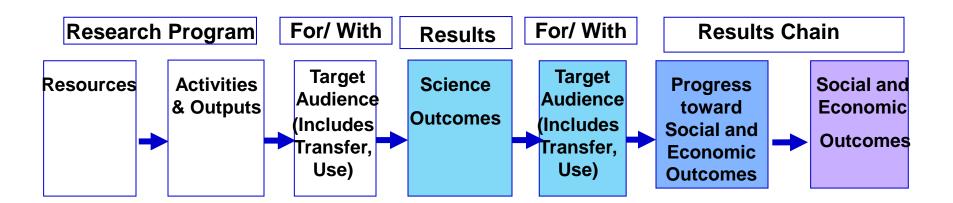
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Example: The Logic Model of an Organization Funding Basic Research

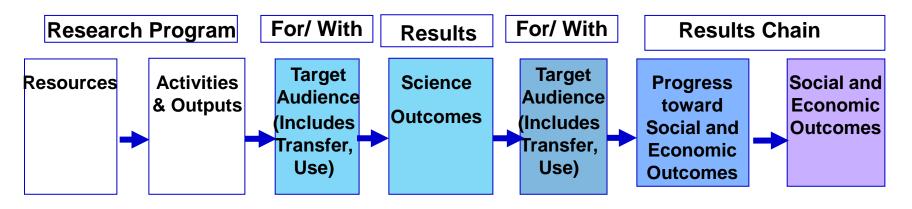


Using The Logic Model to Define Key Evaluation Questions and Performance Measures

A Generic Research Programme –Three Areas of Outcomes



Research Impact Assessment: Outcomes and Questions

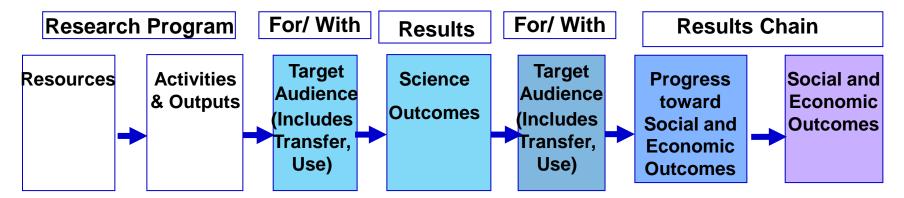


Expenditure	What did	Who	What	Where	What	What social,
? (Funds,	the	did/might	science	has/might	progress is	or
People,	programme	the output	outcomes	science	being	economic
Tools)	produce?	transfer to?	have	outcomes	made?	outcomes
		(relevance)	occurred?	be applied?		have
				(relevance)		occurred?

How does this compare to others?

Value for Money? Was it Worth It?
What did programme cause/contribute?
How can programme impact be improved?

Research Impact Assessment: Outcomes and Indicators



Typical Indicators

Expenditures Capacity measures	Quality of outputs; Volume; Esteem; Range of interactions	Dissemination of research; Engagement, collaboration in research; Industry engagement	Knowledge advances; Research tools, methods; Knowledge exchange capacity (networks); New research capacity	Transition to application Translational or cross-functional teams	Inform/ influence decisions (product development, policy, practice, attitudes) Product commercialize d Policy /Practice implemented;	Health status Quality of Life Security Environmenta I Quality Sustainability Production levels Income levels Cost savings Jobs Competitive-
G. Jordan 2013	3				Behavior changed	ness

In summary, key messages are

- Performance-based (or results- or evidence-based) management is a worthy objective.
- Define programme strategy because that is your performance plan.
- Then choose a balanced set of performance indicators. What gets measured gets done.



Selected References

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Funnell, S. (2000). "Developing and Using a Program Theory Matrix for Program Evaluation and Performance Monitoring," in *New Directions for Evaluation*, Rogers, et.al. Eds., San Francisco: Jossey-Bass, Number 87, Fall, pp. 91-102.

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Example: Model for Technology Development

External Factors

Market Needs/ Opportunities

DOE business infrastructure

Congressional earmarks

RD&D progress outside EERE

Characteristics of competing & supporting technologies

Program Management

Portfolio balance Stakeholder involvement Performance-based planning Human capital Program infrastructure Fiscal responsibility Quality implementation Efficiency

Continuous improvement



Technology Readiness

RD&D capabilities/infrastructure R&D Advances (non-stage gate)

RD&D stage

- -Preliminary investigation
- -Detailed investigation
- -Development
- -Validation
- -Commercial launch

RD&D cycle time Technology characteristics Breadth of applications

Knowledge transfer & utilization Options value of technology

Market Readiness

Knowledge infrastructure

 Access, adequacy of tech info (mkt assess, decision support tools, websites, general ed.)

Policy/Government infrastructure

 Supportiveness of codes, standards, regulations, incentives, physical infrastructure

Business infrastructure

- Manufacturing, distribution, installation, and servicing capacities
- Financial capacities
- Economic attractiveness (NPV, IRR, ROI) to supply chain; competitive advantage

End user

- Visible demonstrations of technology/practice
- Economic attractiveness (NPV, IRR, ROI, payback) to end user; relative advantage

Technology Attractiveness – Market Acceptance

Ultimate Outcomes

Market size & share Energy benefits Environmental benefits Economic benefits

Security benefits Spillovers in market

External Factors

State, local, other federal policies and incentives

Economics (Material & labor costs, energy prices, etc.)

Social/Cultural norms (preferences, time horizon, etc.)

Characteristics of competing & supporting technologies



Example: Logic of a Basic Research Program

Manage Resources: expenditures by types of activities, skilled staff, core competencies; environment for quality research, soundness of research planning and evaluation, use scientific method

